Status: DRAFT

Policy 0420.41: Charter School Oversight

Original Adopted Date: 10/16/2012 | Last Revised Date: 09/12/2023 | Last Reviewed Date: 09/12/2023

The Governing Board recognizes its ongoing responsibility to oversee that any charter school authorized by the Board is successfully fulfilling the terms of its charter-and is providing a high-quality educational program for students enrolled in the charter school.

The Superintendent or designee shall identify at least one staff member to serve as a contact person for each charter school authorized by the Board. (Education Code 47604.32)

The Superintendent or designee shall visit each charter school at least annually and may inspect or observe any part of a charter school at any time. (Education Code 47604.32, 47607)

The Superintendent may designate someone to attend meetings of the charter school governing body whenever possible.

Monitoring Charter School Performance

Any charter school authorized by the Board shall be monitored by the Superintendent or designee to determine whether the charter school complies with all legal requirements applicable to charter schools, including all reports required of charter schools by law, as specified in Education Code 47604.32. Any violations of law shall be reported to the Board.

The Board shall monitor each charter school to determine whether it is achieving the measurable student outcomes set forth in the charter, both schoolwide and for each numerically significant student subgroup served by the school as defined in Education Code 52052. This determination shall be based on the measures specified in the approved charter and any applicable MOU, and on the charter school's annual review and assessment of its progress toward the goals and actions identified in its local control and accountability plan (LCAP), as reported in the California School Dashboard.

The Board shall monitor the fiscal condition of the charter school based on any financial report or information obtained from the charter school, including, but not limited to, the charter school's preliminary budget, LCAP and annual update of the charter school's LCAP, first and second interim financial reports, and final unaudited report for the full prior year. The Superintendent or designated charter school contact shall attend meetings of the charter school governing body whenever possible and shall periodically meet with a representative of the charter school. (Education Code 47604.32, 47604.33, 47606.5)

Waivers

If the charter school wishes to request a general waiver of any state law or regulation applicable to it, it shall request that the **Board approve and the** district submit a general waiver request to the State Board of Education (SBE) on its behalf. Upon approval of the Board, the Superintendent or designee shall submit such a waiver request to SBE on behalf of the charter school.

Provision of District Services

The <u>Upon approval by the Board of an appropriate agreement, the</u> charter school may <u>purchase</u> <u>contract with the</u> <u>district or any other source for</u> administrative or other services <u>from the district or any other source</u>. (Education Code 47613)

Whenever the district agrees to provide administrative or support services to a charter school, the district and the charter school shall develop a memorandum of understanding (MOU) which clarifies the financial and operational agreements between them.

At the request of a charter school, the Superintendent or designee shall create and submit any reports required by the State Teachers' Retirement System or Public Employees' Retirement System on behalf of the charter school. The district may charge the charter school for the actual costs of the reporting services, but shall not require the charter school to purchase payroll processing services from the district as a condition for creating and submitting these reports. (Education Code 47611.3)

Material Revisions to Charter

Material revisions to a charter may only be made with Board approval. Material revisions shall be governed by the same standards and criteria that apply to petitions for the authorization of charter schools as set forth in Education Code 47605 and shall include, but not be limited to, a reasonably comprehensive description of any new requirement for charter schools enacted into law after the charter was originally granted or last renewed. (Education Code 47607)

The Board shall determine whether a proposed change in charter school operations would constitute a material revision of the approved charter.

If an approved charter school proposes to expand operations to one or more additional sites or grade levels, whether concurrently with or unrelated to a renewal, the charter school shall request a material revision to its charter and shall notify the Board of those additional locations or grade levels. The Board shall consider approval of the additional locations or grade levels at an open, public meeting. (Education Code 47605, 47607)

Pursuant to Education Code 47605, the The Board may deny a request to expand operations proposed material revision if it finds that the proposed expansion material revision would render the charter school demonstrably unlikely to serve the interests of the entire community in which the school is located or proposes to locate. In making this finding, the Board shall consider all of the following: (Education Code 47605)

- 1. The fiscal impact of the proposed expansion on the district
- 2. The extent to which the expansion would substantially undermine existing services, academic offerings, or programmatic offerings
- 3. Whether the expansion would duplicate a program currently offered within the district that has sufficient capacity for the students proposed to be served within reasonable proximity to where the charter school intends to locate

Additionally, pursuant to Education Code 47605, the Board may deny a request to expand charter school operationsproposed material revision if it finds that the district is not positioned to absorb the fiscal impact of the proposed charter school expansionmaterial revision. The Board shall make this finding if the district has a qualified interim certification pursuant to Education Code 42131 and the County Superintendent of Schools, in consultation with the County Office Fiscal Crisis and Management Assistance Team, certifies that approving the charter school would result in the district having a negative interim certification pursuant to Education Code 42131, or the district is under state receivership. (Education Code 47605)

Location of Charter Schools

Except when permitted to operate outside district boundaries pursuant to Education Code 47605 and 47605.1, a charter school shall be located within district boundaries. (Education Code 47605.1)

Monitoring Charter School Performance

Any charter school authorized by the Board shall be monitored by the Superintendent or designee to determine whether the charter school complies with all legal requirements applicable to charter schools, including all reports required of charter schools by law, as specified in Education Code 47604.32. Any violations of law shall be reported to the Board.

Fees/Charges for Supervisorial Oversight

The Board shall monitor each charter school to determine whether it is achieving the measurable student outcomes set forth in the charter, both schoolwide and for each numerically significant student subgroup served by the school as defined in Education Code 52052. This determination shall be based on the measures specified in the approved charter and any applicable MOU, and on the charter school's annual review and assessment of its progress toward the goals and actions identified in its local control and accountability plan (LCAP), as reported in the California School Dashboard.

The Board shall monitor the fiscal condition of the charter school based on any financial report or information

obtained from the charter school, including, but not limited to, the charter school's preliminary budget, LCAP and annual update of the charter school's LCAP, first and second interim financial reports, and final unaudited report for the full prior year. (Education Code 47604.32, 47604.33, 47606.5)

The district may charge for district supervisorial oversight as follows: (Education Code 47613; 5 CCR 11969.7)

- 1. Actual costs up to one percent of the charter school's revenue.
- 2. Actual costs up to three percent of the charter school's revenue if the district provides the charter school substantially rent-free facilities

If the district provides the charter school with facilities under Education Code 47614 and charges the charter school a pro-rata share of the facilities costs calculated pursuant to 5 CCR 11969.7, the district may only charge the charter school for the actual costs of supervisorial oversight up to one percent of the charter school's revenue.

3. Actual costs if the district is assigned supervisorial oversight responsibility for the charter school by SBE when authorized on appeal

Technical Assistance/Intervention

Whenever a charter school is identified for technical assistance based on the performance of one or more numerically significant student subgroups on SBE-established criteria, the charter school shall receive technical assistance from the County Superintendent. Such technical assistance shall be focused on building the charter school's capacity to develop and implement actions and services responsive to student and community needs, including, but not limited to, any of the following: (Education Code 47607.3)

- 1. Assisting the charter school to identify its strengths and weaknesses in regard to the state priorities applicable to the charter school pursuant to Education Code 47605(c).
 - This shall include working collaboratively with the charter school to review performance data on the state and local indicators included in the California School Dashboard and other relevant local data and to identify effective, evidence-based programs or practices that address any areas of weakness.
- 2. Working collaboratively with the charter school to secure assistance from an academic, programmatic, or fiscal expert or team of experts to identify and implement effective programs and practices that are designed to improve performance in any areas of weakness identified by the charter school.
 - Another service provider, including, but not limited to, a school district, county office of education, or charter school, may be solicited to act as a partner to the charter school in need of technical assistance.
- 3. Obtaining from the charter school timely documentation demonstrating that it has completed the activities described in Items #1 and 2 or substantially similar activities, or has selected another service provider to work with the charter school to complete the activities described in Items #1 and 2 or substantially similar activities, and ongoing communication with the Board to assess the charter school's progress in improving student outcomes.

In addition, if, in three out of four consecutive school years, a charter school fails to improve outcomes for three or more numerically significant student subgroups, or for all of the student subgroups if the school has fewer than three subgroups, in regard to one or more state or school priorities identified in the charter, the County Superintendent may request that the Superintendent of Public Instruction (SPI), with SBE approval, assign the California Collaborative for Educational Excellence to provide advice and assistance to the charter school pursuant to Education Code 52074. (Education Code 47607.3; 52072)

In accordance with law, the Board may deny a charter school's renewal petition or may revoke a charter based on the charter school's poor performance, especially with regard to inadequate academic achievement of all numerically significant subgroups of students served by the charter school. (Education Code 47607, 47607.2)

Complaints

Each charter school shall establish and maintain policies and procedures in accordance with the uniform complaint procedures as specified in 5 CCR 4600-4670 to enable any person alleging the school's noncompliance with Education Code 47606.5 or 47607.3 to file a complaint with the charter school. (Education Code 52075)

A complaint may be filed anonymously if the complaint provides evidence or information leading to evidence to support an allegation of noncompliance. A complainant who is not satisfied with the decision may appeal the decision to the SPI. (Education Code 52075)

If the charter school finds merit in the complaint or the SPI finds merit in an appeal, a remedy shall be provided to all affected students and parents/guardians. (Education Code 52075)

School Closure

In the event that the Board revokes or denies renewal of a charter or the charter school ceases operation for any reason, the Superintendent or designee shall, when applicable in accordance with the charter and/or an MOUschool and/or an applicable agreement between the district and the charter school, provide assistance to facilitate the transfer of the charter school's former students and to finalize financial reporting and close-out of the charter school.

The Superintendent or designee shall provide notification to the California Department of Education, within 10 calendar days of the Board's action, if renewal of a charter is denied, a charter is revoked, or a charter school will cease operation for any reason. Such notification shall include, but not be limited to, a description of the circumstances of the closure, the effective date of the closure, and the location of student and personnel records. (Education Code 47604.32; 5 CCR 11962.1)

Policy Reference Disclaimer: These references are not intended to be part of the policy itself, nor do they indicate the basis or authority for the board to enact this policy. Instead, they are provided as additional resources for those interested in the subject matter of the policy.

State References	Description
5 CCR 11700-11705	Independent study
5 CCR 11960-11969.10	Charter schools
5 CCR 4600-4670	Uniform complaint procedures
Bus. And Prof. Code 7583.45	Training for security officers
CA Constitution Article 16, Section 8.5	Public finance; school accountability report card
CA Constitution Article 9, Section 5	Common school system
Corp. Code 5110-6910	Nonprofit public benefit corporations
Ed. Code 1006	Prohibition against school district employees serving on county board of education
Ed. Code 17070.10-17079.30	Leroy F. Greene School Facilities Act
Ed. Code 17280-17317	Field Act; approval of plans and supervision of construction
Ed. Code 17365-17374	Field Act; fitness for occupancy; liability of board members
Ed. Code 215	Suicide prevention policies
Ed. Code 215.5	Student identification cards; inclusion of safety hotlines
Ed. Code 220	Prohibition of discrimination
Ed. Code 221.61	Posting of Title IX information on website
Ed. Code 221.9	Sex equity in competitive athletics
Ed. Code 222	Reasonable accommodations; lactating students
Ed. Code 222.5	Pregnant and parenting students; notification of rights
Ed. Code 231.5	Sexual harassment policy
Ed. Code 234.4	Mandated policy on bullying prevention
Ed. Code 234.6	Bullying and harassment prevention information

State References Description Ed. Code 234.7 Student protections relating to immigration and citizenship status Ed. Code 243 Prohibition of discrimination; instructional materials Ed. Code 32280-32289.5 School safety plans Ed. Code 32283.5 **Bullying**; online training Ed. Code 33353 California Interscholastic Federation incident tracking Ed. Code 33479-33479.9 The Eric Parades Sudden Cardiac Arrest Prevention Act Ed. Code 35120 Student board membership Interscholastic athletic programs, safety; swimming pool safety that is not Ed. Code 35179.4-35179.6 part of interscholastic athletic program Graduation ceremonies; tribal regalia or recognized object of Ed. Code 35183.1 religious/cultural significance Ed. Code 35292.6 Stocking of menstrual products Ed. Code 35330 Field trips and excursions; student fees Ed. Code 38001.5 Training for security officers Ed. Code 38080-38086 School meals Ed. Code 39831.3 Transportation safety plan Disciplinary action against bus driver; report to Department of Motor Ed. Code 39843 **Vehicles** Ed. Code 41024 Report of expenditure of state facility funds Ed. Code 42100 Annual statement of receipts and expenditures Ed. Code 44030.5 Reporting change in employment status due to alleged misconduct Ed. Code 44237 Criminal record summary Ed. Code 44691 Information on detection of child abuse; annual training Ed. Code 44830.1 Certificated employees; conviction of a violent or serious felony Ed. Code 45122.1 Classified employees; conviction of a violent or serious felony Ed. Code 45125.1 Criminal records summary; employees of contracting entity Ed. Code 46015 Accommodations for pregnant and parenting students; parental leave Ed. Code 46390-46393 Emergency average daily attendance Ed. Code 47600-47616.7 Charter Schools Act of 1992 Ed. Code 47634.2 Nonclassroom-based instruction Ed. Code 47640-47647 Special education funding for charter schools Ed. Code 47651 Apportionment of funds; charter schools Ed. Code 48000 Minimum age of admission for kindergarten; transitional kindergarten Minimum age of admission to first grade Ed. Code 48010 Students with temporary disabilities; individual instruction Ed. Code 48206.3-48208 Ed. Code 48850-48859 Education of foster youth and homeless students Ed. Code 48900 Grounds for suspension or expulsion Suspension and expulsion; willful defiance Ed. Code 48901.1 Ed. Code 48907 Exercise of free expression; time, place, and manner rules and regulations Ed. Code 48913.5 Suspended students; homework assignments

Speech and other communication

Ed. Code 48950

State References Description Ed. Code 48985 Notices to parents in language other than English Ed. Code 49005-49006.4 Seclusion and restraint Ed. Code 49010 Student fees Ed. Code 49011 Student fees Ed. Code 49014 Public School Fair Debt Collection Act Ed. Code 49056 Prohibition of denial of recess Ed. Code 49061 **Definitions: directory information** Ed. Code 49062.5 Student records; name or gender change Ed. Code 49070 Challenging student records Privacy of student and parent/guardian personal information; minutes of Ed. Code 49073.2 board meeting Ed. Code 49076.7 Student records; data privacy; social security numbers Ed. Code 49110 Authority to issue work permits Ed. Code 49381 **Human trafficking prevention** Ed. Code 49406 TB risk assessment Ed. Code 49414 **Epinephrine auto-injectors** Ed. Code 49414.3 Administration of opioid antagonist Ed. Code 49414.7 Administration of albuterol inhalers Ed. Code 49428 Notification of mental health services Ed. Code 49428.5 Employment of medical personnel Ed. Code 49430-49434 The Pupil Nutrition, Health, and Achievement Act of 2001 Ed. Code 49431.9 Prohibition of advertisement of non-nutritious foods Ed. Code 49475 Health and safety: concussions and head injuries Ed. Code 49501.5 Free breakfast and lunch to all students Ed. Code 49550-49564.5 Meals for needy students Ed. Code 49557.5 Child Hunger Prevention and Fair Treatment Act of 2017 Ed. Code 49564.3 Provision of federal universal meal service Ed. Code 49603 On campus access to employers and military services Ed. Code 49700-49701 Education of children of military families Ed. Code 51224.7 Mathematics placement policy Ed. Code 51225.1-51225.2 Exemption from local graduation requirements; acceptance of coursework Ed. Code 51225.3 High school graduation requirements Instruction in cardiopulmonary resuscitation; districts that require health Ed. Code 51225.6 education for graduation Completion and submission of the Free Application for Federal Student Aid Ed. Code 51225.7-51225.8 and California Dream Act Application Ed. Code 51413 Diploma of graduation without passage of high school exit examination Ed. Code 51744-51749.6 Independent study Ed. Code 51925-51929 Mandatory mental health education Ed. Code 51930-51939 California Healthy Youth Act

Accountability; numerically significant student subgroups

Ed. Code 52052

State References Description

Ed. Code 52060-52077 Local control and accountability plan

Ed. Code 52075 **Uniform complaint procedures**

Ed. Code 52770 College and career fairs

Ed. Code 56026 **Special education**

Ed. Code 56040.3 Availability of assistive technology device

Ed. Code 56145-56146 Special education services in charter schools

Ed. Code 56365-56366.12 Nonpublic, nonsectarian schools

Ed. Code 56521.1-56521.2 **Emergency Interventions**

Ed. Code 60600-60649 Assessment of academic achievement

Ed. Code 64000 Categorical programs included in consolidated application

Ed. Code 64001 School plan for student achievement; consolidated application programs

Ed. Code 65000-65001 School site councils

Cal Grant program; notification of grade point average and high school Ed. Code 69432.9-69432.92

graduation

Gov. Code 1090-1099 Prohibitions applicable to specified officers

Gov. Code 3540-3549.3 **Educational Employment Relations Act**

Gov. Code 3555-3559 Public employee communication, information and orientation

Gov. Code 54950-54963 The Ralph M. Brown Act

Gov. Code 7920.000-7930.215 California Public Records Act

Gov. Code 81000-91014 **Political Reform Act**

H&S Code 104420 Tobacco Use Prevention Education grant program

H&S Code 104559 **Tobacco-free schools**

Lab. Code 1198.5 Personnel records related to performance and grievance Lab. Code 3074.2 College and career fairs; notice to apprenticeship programs

Pen. Code 1192.7 Definition of serious felony

Pen. Code 667.5 **Definition of violent felony** Veh. Code 28160

Federal References Description

20 USC 1681-1688 Title IX of the Education Amendments of 1972; discrimination based on sex

Child safety alert system

20 USC 6311 State plan

20 USC 7221-7221j Charter schools 34 CFR 200.1-200.78 Accountability

42 USC 11431-11435 McKinney-Vento Homeless Assistance Act

Management Resources References Description

Attorney General Opinion 104 Ops.Cal.Atty.Gen. 66 (2021) Attorney General Opinion 101 Ops.Cal.Atty.Gen. 92 (2018)

Attorney General Opinion 78 Ops.Cal.Atty.Gen. 297 (1995) Attorney General Opinion 89 Ops.Cal.Atty.Gen. 166 (2006)

80 Ops.Cal.Atty.Gen. 52 (1997) Attorney General Opinion

Management Resources References Description

CA Office of Administrative Hearings Decisions

Student v. Horizon Instructional Systems Charter School (2012) OAH Case

No. 2011060763

California Department of Education Publication

Pupil Fees, Deposits, and Other Charges, Fiscal Management Advisory 20-

01, July 23, 2020

California Department of Education Publication California School Accounting Manual

California Dept. of Pesticide Reg. Publication School District Integrated Pest Management Plan Template

California Interscholastic Federation Publication Pursuing Victory with Honor, 1999

Court Decision Ridgecrest Charter School v. Sierra Sands Unified School District (2005) 130

Cal.App.4th 986

CSBA Publication Charter Schools: A Guide for Governance Teams, rev. 2021

CSBA Publication Charter Schools in Focus, Issue 2: Ensuring Effective Oversight, Governance

Brief, October 2017

CSBA Publication Uncharted Waters: Recommendations for Prioritizing Student Achievement

and Effective Governance in California's Charter Schools, September 2018

U.S. DOE Guidance Charter Schools Program: Title V, Part B of the ESEA, Nonregulatory

Guidance, January 2014

Website CSBA District and County Office of Education Legal Services

Website U.S. Department of Agriculture

Website National Suicide Prevention Lifeline

Website National Domestic Violence Hotline

Website California State Teachers Retirement System

Website California Public Employees Retirement System

Website California Department of General Services, Office of Administrative

Hearings

Website California Commission on Teacher Credentialing

Website <u>California Commission on Peace Officer Standards and Training</u>

Website California Bureau of Security and Investigative Services

Website California Department of Pesticide Regulation

Website California State Controller

Website California Student Aid Commission

Website National Association of Charter School Authorizers

Website <u>California Charter Schools Association</u>

Website California Department of Education, Charter Schools

Charter School Revocation

Website <u>California Interscholastic Federation</u>
Website <u>California Office of the Attorney General</u>

Website <u>CSBA</u>

0420.43

Website U.S. Department of Education

Cross References Description

0420.4Charter School Authorization0420.4Charter School Authorization0420.42Charter School Renewal

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Cross References	Description
0460	Local Control And Accountability Plan
0460	Local Control And Accountability Plan
0500	Accountability
1312.3	Uniform Complaint Procedures
1312.3	Uniform Complaint Procedures
1312.3-E PDF(1)	Uniform Complaint Procedures

Uniform Complaint Procedures

1431 Waivers

1312.3-E PDF(2)

6162.51 **State Academic Achievement Tests** 6162.51 **State Academic Achievement Tests**

Charter School Facilities 7160 7160 **Charter School Facilities**